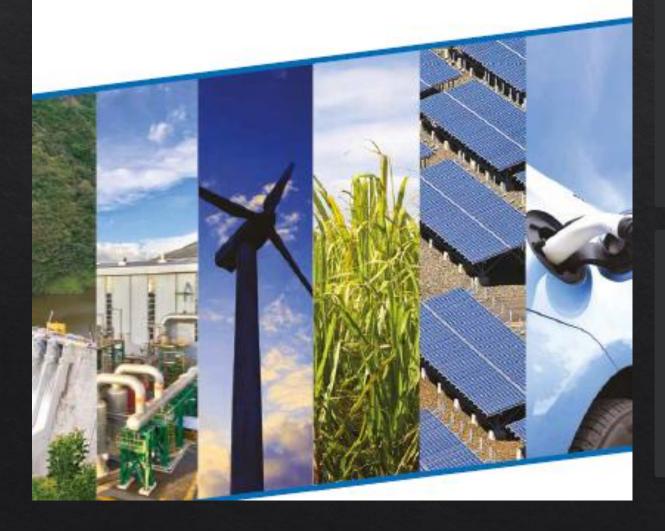


Institutionalizing Modelling Tools in Costa Rica's Energy Planning

How institutional design, legal mandates, and collaborative governance sustain technical capacity beyond project cycles in national energy planning.



Plan Nacional de Energía 2015-2030



Strategic Policy Framework



VII National Energy Plan

2015–2030 framework establishing efficiency, diversification, and citizen participation as strategic pillars of energy policy.



National Decarbonization Plan

2018–2050 vision defining the pathway to a low-emission, electrified economy and carbon neutrality.



Evidence-Based Foundation

Energy modelling and scenario analysis provide the analytical backbone for sustainable development objectives.

Institutional Governance Structure

MINAE Directorate of Energy

- Strategic policy formulation
- Data governance mandate
- National Energy Balance (BEN)
 preparation aligned with
 IEA/OECD standards

ICE Planning & Sustainability

- Technical planning for generation and transmission
- Plan de Expansión de la Generación (PEG)
- Plan de Expansión de la Transmisión (PET) 2024–2034

Regional distributors—CNFL, ESPH, JASEC, CoopeSantos, and Coopelesca—collect granular consumption data, feeding a unified national model for bottom-up integration.

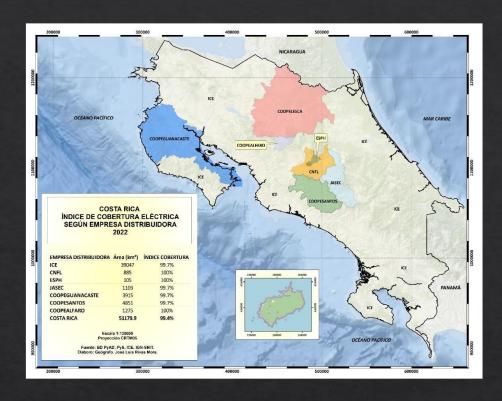
PLAN NACIONAL DE DESCARBONIZACIÓN

GOBIERNO DE COSTA RICA

2018 - 2050



Modelling Tools & Integration



Core Software Suite

PSS/E, TIMES-CR, and OSeMOSYS complemented by Python scripts for sensitivity testing and visualization.

Exploratory Demand Study

2023–2028 analysis incorporating data from FIFCO, VICESA, Intel, and Cavendish, estimating 166 MW of emerging loads by 2028.

Transport Electrification

UNDP/OET 2024 study modeling fleet scenarios (5%, 10%, 15% annual uptake) to estimate additional electricity demand.

Towards Sustainable and Adaptive Planning

Costa Rica's shift toward indicative planning represents a broader ambition: to create a resilient, adaptive, and transparent planning system capable of steering the country's long-term energy transition. By linking modelling, data governance, and participatory foresight, MINAE seeks to turn planning into a strategic public function that supports both national priorities and regional integration goals.



In this way, indicative planning becomes not only a technical innovation but a democratic exercise in foresight, ensuring that Costa Rica's energy future is built on shared knowledge, institutional stability, and open dialogue with society.

A New Paradigm for Energy Governance

Costa Rica's journey toward indicative planning and institutional learning represents a fundamental reimagining of energy governance. By embracing open-source tools, transparent methodologies, and participatory frameworks, the country has transformed energy planning from a technical exercise into a democratic process of collective foresight.

Open Knowledge

Democratized access to modelling tools and data empowers stakeholders and builds public trust

Adaptive Governance

Flexible, iterative planning responds to changing technologies, markets, and social needs

Regional Leadership

Costa Rica's model offers a blueprint for Latin America's energy transition

The overarching goal is a resilient, adaptive, and transparent planning ecosystem in which open-source tools and indicative planning become central to national governance—ensuring Costa Rica's energy future is built on shared knowledge, institutional stability, and open dialogue with society.

Transmission Expansion Roadmap

Stage 1: National Reinforcements

Sustaining the minimum operational exchange capacity (COIIM) of 300 MW through targeted national infrastructure improvements and grid strengthening projects across all six countries.

Costa Rica Infrastructure

Expansion of 230 kV lines and substations to support higher north–south flows and integrate distributed renewable projects throughout the national grid system.

2 — Stage 2: Regional Projects

Exceeding the COIIM with target capacity of 450 MW, leveraging the planned second SIEPAC circuit and complementary reinforcements to enable greater cross-border energy flows.

Cross-Border Connections

Reinforcement of interconnections with Nicaragua and Panama, critical to regional power stability and enabling efficient energy exchange during peak demand periods.

Overall, 212 transmission interventions are planned regionwide between 2024–2033, including 21 projects in Costa Rica, primarily at 230 kV level, with comprehensive environmental and social assessments ensuring compliance with regional standards.

Conclusions

Strategic
Integration of
National and
Regional Planning

Costa Rica as a Technical and Policy Anchor Institutionalization of Open-Source Modelling

From Technical
Modelling to
Policy DecisionMaking

Indicative Planning as Governance Innovation

Regional
Expansion and
Interconnection
Resilience

Economic and Environmental Benefits Transparency and Public Accountability

Institutional
Learning and
Capacity Retention

From National
Planning to
Regional
Leadership

Forward Vision