



Renewable Energy IPP Program

SOUTH AFRICA

IRENA
Renewable Energy Policies

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South Africa Background to Policy



- South African energy policy has favored the entry of IPPs and the development of renewable industry
 - 1998 White Paper on Energy proposed liberalization of the power sector
 - 2001 Cabinet decision proposed a 70/30 split between Eskom generation (100% Government owned) and IPPs
 - 2004 White Paper on Renewables proposed renewable targets
 - National Government extremely supportive of creating a green economy that supports localization and job creation
 - 3 725 MW from Renewable IPP before 2016 (Ministers Determination)
 - 17 800 MW allocated to Renewable Generation in IRP by 2030

REIPPPP Policy Drivers



Driver 1: Reduction in carbon intensity

- IRP 2010 predicated on reducing CO2 emissions from 912 g/kWh to 600 g/kWh by 2030
- Diversifying current generation supply mix

Driver 2: Additional generation capacity

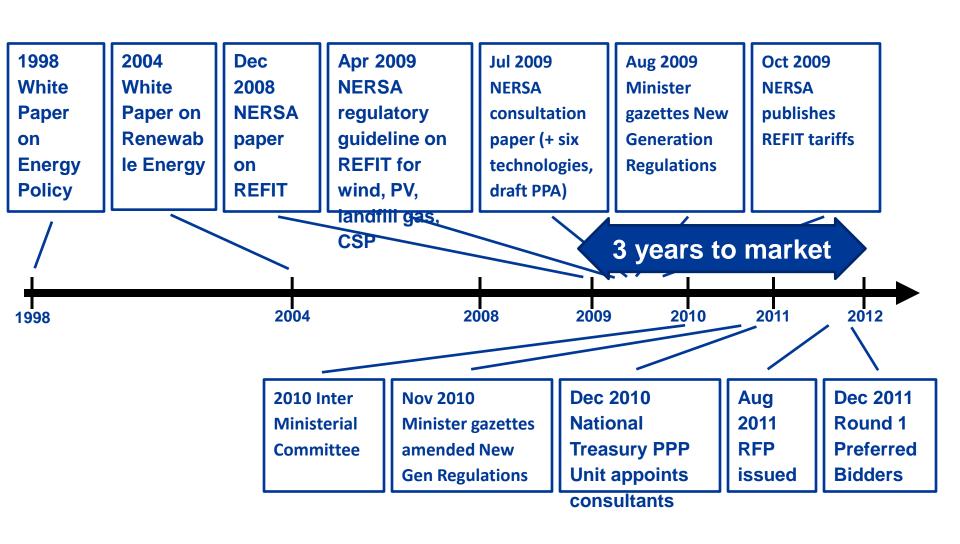
- Quickest to build
- Builds on learning from previous IPP initiatives
- Simpler than other IPP transactions

Driver 3: Economic development opportunities

- Creating a Green Economy
- Job Creation

REIPPPP Policy Path

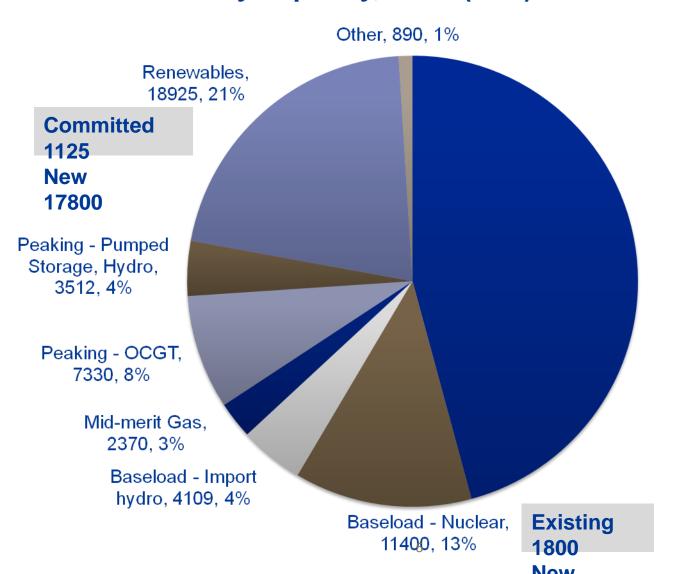




Capacity in 2030



RSA Electricity capacity, 2030 (MW)



Baseload - Coal, 40996, 46%

Existing 35515 Committed 10133 Decomm. (10902) New 6250

Implementation: Firm commitments



				New bui	ld options				
	Coal (PF, FBC, imports, own build)	Nuclear	Import hydro	Gas – CCGT	Peak – OCGT	Wind	CSP	Solar PV	
	MW	MW	MW	MW	MW	MW	MW	MW	
2010	0	0	0	0	0	0	0	0	
2011	0	0	0	0	0	0	0	0	
2012	0	0	0	0	0	0	0	300	
2013	0	0	0	0	0	0	0	300	
2014	500 ¹	0	0	0	0	400	0	300	
2015	500 ¹	0	0	0	0	400	0	300	
2016	0	0	0	0	0	400	100	300	
2017	0	0	0	0	0	400	100	300	
2018	0	0	0	0	0	400 ⁴	100 ⁴	300 ⁴	
2019	250	0	0		0	4004	1004	3004	
2020	250	0	0		0	400	100	300	
2021	250	0	0		0	400	100	300	
2022	250	0			805	400	100	300	
2023	250	1 600			805	400	100	300	
2024	250	1 600	283 ²	0	0	800	100	300	
2025	250	1 600	0	0	805	1 600	100	1 000	
2026	1 000	1 600	0	0	0	400	0	500	
2027	250	0	0	0	0	1 600	0	500	
2028	1 000	1 600	0	474	690	0	0	500	
2029	250	1 600	0	237	805	0	0	1 000	
2030	1 000	0	0	948	0	0	0	1 000	
Total	6 250	9 600	2 609	2 370	3 910	8 400	1 000	8 400	

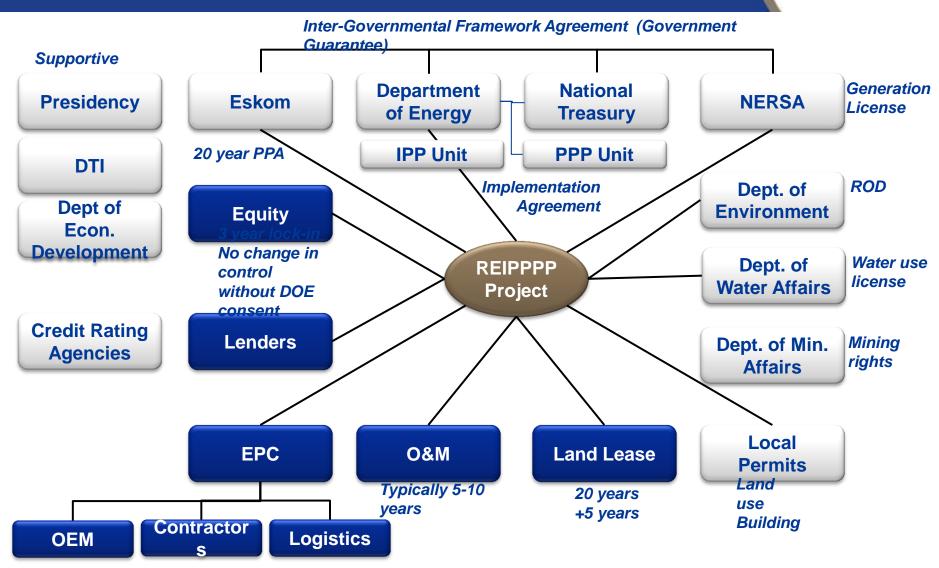
Firm commitment now

Final commitment in IRP 2012

^{1.} Built, owned & operated by IPPs 2. Commitment necessary due to required high-voltage infrastructure, which has long lead time 3. Commitment necessary due to required gas infrastructure, which has long lead time 4. Possibly required grid upgrade has long lead time and thus makes commitment to power capacity necessary

⊗Eskom

Essential Policy Alignments



Government has succeeded in aligning its' elements.

REIPPPP Outcomes



Awards (MW)	Available	Round 1	Round 2	Balance
Wind	1,850	634	563	653
Solar PV	1,450	632	417	401
CSP	200	150	50	0
Other	125		14.3	111
Total	3,625	1,416	1,044	1,165

Procurement model changed BW 1 to BW2 (Capped allocation)

Bidders	Round 1	Round 2	Round 3
Bidders	53	79	??
Preferred bidders	28	19	??
Success rate	53%	25%	

Tariffs	Rou	nd 1	Rou	Change		
	ZAR/kWh	USc/kWh	ZAR/kWh	USc/kWh	%	
Wind	1,143	14.3	897	11.2	-22%	
Solar PV	2,758	34.5	1,645	20.6	-40%	

Shift to real competition

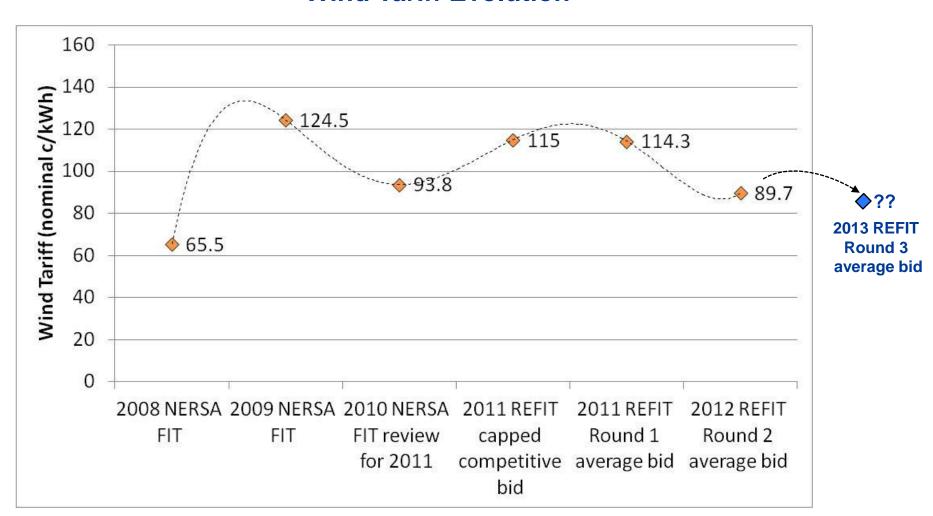


Significant drop in average bid tariff

REIPPPP (Wind Tariff Evolution)



Wind Tariff Evolution



Lessons Learned



- Timelines were not realistic
- Bureaucracy (time to approve) of Government approvals
- Some concern around Alignment of Provincial Approvals and National Approvals (Land rezoning etc)
- Lack of skills transfer from external consultants to sustain future procurement programs
- Must create competitive environment to enable lowest possible price (Round 1 no real competition)
- Create some flexibility in renewable resource categories and its allocation (CSP fully subscribed by round 2)
- Get your ceiling price close to market prices (BIOMASS and BIOGAS no takers)
- Need to communicate better to Industry and Bidders

Future Challenges



- GRID CONNECTION
 - Ability to Connect
 - Time it takes to connect
- Capital Markets
 - ZAR debt constraints
 - Innovative instruments to access capital markets?
 - Foreign lenders?
- Can the retail tariff path continue to fund the Renewable IPP program
- Build / Logistics / Operationsnot yet tested

Successes



- Creating a supportive enabling environment
 - Policy (New Generation Regulations Regulations)
 - Integrated Resource Plan (IRP 2010, 20 year country energy plan)
 - Regulatory support and commitment
- Government Commitment (All Ministries: Energy, National Treasury, Public Enterprises, Environmental Affairs, Agriculture Ministry, etc)
- International Best Practice (International Consultants brought in to assist developing the Request For Proposal)
- Being a first of a Kind for South Africa (Engaged with lending institutions to ensure bankability of Agreements)
- Social and Economic Development Criteria
- Competitive pricing for round 2
- Maintaining Lender, Developer interests

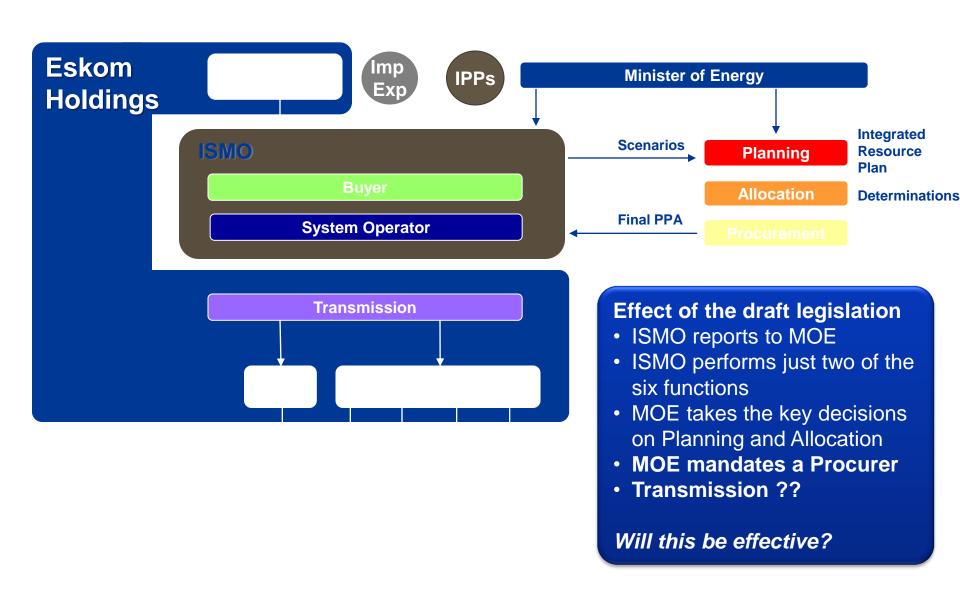
DOE proposed further determinations



Draft 2012 REIPPPP Determination	Capacity (MW)
CSP	400
Wind	1,470
Solar PV	1,075
Biogas	47.5
Biomass	47.5
Small hydro (≤40)	60
Small projects (≤5MW)	100
Total	3,200

Draft Legislation: ERA 2nd Amendment Bill and ISMO Bill









Thank you

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Please partner with us



Embrace energy saving as a national culture, joining the global journey towards a sustainable future

 49M campaign aims to create a culture of energy efficiency in SA

Remember the three Ps: save Dower, save your Docket and save our **P**lanet. If you're not using it, switch it off!







High level process* for the renewable energy IPP programme and possibly other programmes



Preparation of procurement documentation

Accountability: DoE with support from NT & advisors

Supported by various Government departments, including NT

Section 34
Ministerial
Determination
and inclusion
in IRP

IPP programme

RE

Grid application

Accountability with Eskom or Municipality

Procurement process
Accountability with Department of Energy

Evaluation, selection of preferred bidders and negotiations Accountability with DoE

Approval of PPAs Eskom Governance

License application Accountability with NERSA **NERSA** and **PFMA** approvals

PPA
awarded to
successful
bidders
signed by
Buyer
(Eskom
currently)

NERSA to concur

Bidder enters into Implementation Agreement with DoE

Bidder enters into connection agreements with network owner

Agreements entered into with IPPs



Once preferred bidders are announced, Eskom will support the DoE to financial close

- Preferred bidders will enter into an Implementation Agreement (IA) with the DoE
- Eskom will enter into the following key agreements:

Eskom and the Project Company:

Power Purchase Agreement (PPA)	Standard PPA per technology
Transmission Agreement (TA)	Standard connection and use of system agreement
Distribution Agreement (DA)	Standard connection and use of system agreement for Eskom networks

Eskom and the Lenders:

PPA Direct Agreement	Standard PPA Direct Agreement
TA/DA Direct Agreement	Standard TA and DA Direct Agreement

Signing of all agreements is subject to PFMA and NERSA approvals

REIPPPP Timelines



REIPPPP milestones		20	2011			2012			2013				2014			
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
RFP published			Aug													
Round 1 Bid submission				Nov												
Round 1 Preferred bidders				Dec												
Round 1 Financial close target						Jun										
Round 1 Financial close (revised)							Sep									
Round 1 Planned CODfrom										Jun						
Round 2 Bid submission					Mar											
Round 2 Preferred bidders						May										
Round 2 Financial close target								Dec								
Round 2 Financial close (revised)									Mar							
Round 3 Bid submission								Oct								
Round 3 Bid submission (revised)										May						

Carbon intensity reduction



